Leveraging Passkeys for a Federated Federal Government Environment

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Agenda

- Fundamentals
  - PIV and Derived PIV
  - FIDO2/Passkey
- Federated Solution Models
  - Model #1: Agency as DPP Issuer
  - Model #2: Outsource DPP IdP to Vendor
  - Model #3: Federal Trust Broker (FTB)
- Summary
Fundamentals – PIV, Derived PIV and FIDO2/Passkey
Personal Verification Card (PIV) Card

- **US Federal Government Smart Card Identity**
  - Based on FIPS 201 Standard

- **Includes:**
  - 4 PKI credentials
  - Biometrics (fingerprints, facial image)
  - Activation with PIN or biometric

- **Strengths:**
  - Rigorous Identity Proofing and Vetting
  - Strong Lifecycle Management of PIV Credentials
  - Strong Form Factor
  - Phishing Resistant

- **Drawbacks (for Online Authentication):**
  - Requires card readers
  - PKI credentials not user-friendly

Source: fedidcard.gov
Derived PIV Credentials  (IAW FIPS 201-3, NIST SP 800-157r1)

- What are these?
  - Additional authentication credentials issued to PIV Card holder
  - Can be Authenticator Assurance Level 2 or 3 (ref. NIST SP 800-63-4)
  - Issued after User authenticates with a valid PIV Card (PKI)
  - Used to Authenticate to Agency Applications and Devices
  - Can be PKI or non-PKI authenticators

- PKI Derived Credentials
  - Can be validated by any Relying Party based on trust infrastructure
  - Are not widely supported or easily used on available platforms/applications

- Non-PKI Derived PIV Credentials
  - Can only be validated by the Identity Provider
  - Requires:
    - Identity Federation between Identity Provider and Relying Party
    - Checking PIV Account status with Agency
    - Linking the new authenticator with the User's PIV Account
Identity Federation for Non-PKI Derived PIV Credentials

1. Authenticate using non-PKI PIV Derived Credential
2. Check User’s PIV Account is Active
3. Send Assertion to Relying Party with User Attributes
4. Relying Party provides Services to User

Allowed Non-PKI Derived PIV Credentials
- Multi-factor (MF) Cryptographic Device
- MF Cryptographic Software
- MF One-Time-Password (OTP) Device
- MF Out-Of-Band (OOB) Authenticator
- Password Plus:
  - Single Factor (SF) Cryptographic Device
  - SF Cryptographic Software
  - SF OTP Device
  - OOB Device
  - Look-Up Secret
FIDO2/Passkey

What is it?
- Non-PKI Authenticators based on FIDO2 Standards (WebAuthn and CTAP2)
- Pairwise Asymmetric Crypto Key Pair between User and Service Provider
- Multifactor Authenticator unlocked with local biometric or PIN

Strengths
- Phishing resistant, Multi-factor Authenticator
- Intuitive, user-friendly interfaces
- Available on leading browsers and platforms
- Supports authenticator synchronization
- Supports cross-platform use

Drawbacks
- Does not address identity proofing/vetting prior to issuance
- Does not address authenticator lifecycle management

Courtesy fidoalliance.org
Derived PIV Passkeys (DPP)

- **What are DPPs:**
  - Passkeys issued as Derived PIV Credentials
    - May be Device-Bound Passkeys or Synched Passkeys (based on use case)
  - Embodies the combined strengths of PIV and Passkeys

- **DPP Requirements (from NIST SP 800-157r1):**
  - Issued by Agency that issued the PIV Card to the User
  - Requires User to authenticate with their PIV Card
  - Needs to be “bound” to the PIV Identity Account for the User
  - Used in a federation model with Relying Parties (RPs)
  - Lifecycle managed as part of the PIV Identity Account
    - Terminated when the PIV Identity Account is terminated
Federated Solution Models
Model #1: Agency as DPP Issuer

- Agency issues DPP to User following:
  - Successful PIV Card Authentication
  - PIV Account active status check

- DPP used in Identity Federation environment
  - Agency Identity Provider (IdP) – Issues and Verifies DPPs
  - Agency Relying Parties (RPs) – Accepts assertions from IdP

- New DPP issued to User linked to User’s PIV Account
- DPP lifecycle managed as part of User’s PIV Account
Model #1: DPP Issuance

1. User Authentication with PIV Certificate

2. Check User’s PIV Account is Active

3. Establish DPP Key Pair – Private Key stays on Device/Platform

4. Link DPP Public Key to User’s PIV Account

Agency X
PIV IDMS

Agency X
DPP IdP

User A from Agency X

Agency X internal interfaces
Model #1: DPP Authentication & Assertion

1. User Authenticates using DPP

2. Check User’s PIV Account is Active

3. Send Assertion to Relying Party with User Attributes

4. Relying Party provides Services to User
Model #1: Benefits/Drawbacks

- **Benefits**
  - Federation Trust Agreements simple
    - Between Agency IdP and Agency RPs
  - IdP has access to Agency PIV IDMS through internal interfaces

- **Drawbacks**
  - Introduces complexity to Agency Identity Solutions
  - Agency has O&M responsibility of DPP IdP
Model #2: Outsource DPP IdP to Vendor

- Agency engages Vendor to provide DPP IdP function
- Formal Trust Agreements need to be set up
  - Between Outsourced DPP IdP and Agency RPs
- Vendor issues DPP to Agency Users
  - Following authentication with PIV Card and PIV Account Check
- DPP used in identity federation environment
  - Outsourced Identity Provider (IdP) – Issues and Verifies DPPs
  - Agency Relying Parties (RPs) – Accepts assertions from IdP
- Vendor needs API access to Agency PIV IDMS:
  - Check PIV Account status for User
  - Link DPP to User’s PIV Account
Model #2: DPP Issuance

1. User Authentication with PIV Certificate
2. Check User’s PIV Account is Active
3. Establish DPP Key Pair – Private Key stays on Device/Platform
4. Link DPP Public Key to User’s PIV Account

Agency X PIV IDMS

Vendor DPP IdP

API to allow Vendor Access

User A from Agency X
Model #2: DPP Authentication

1. User Authenticates using DPP
2. Check User’s PIV Account is Active
3. Send Assertion to Relying Party with User Attributes
4. Relying Party provides Services to User

Agency X PIV IDMS
Vendor DPP IdP
Agency X Relying Party

Federation Trust Agreement
Model #2: Benefits/Drawbacks

- **Benefits**
  - Agency outsources
    - Complexity of federation
    - Complexity of FIDO2 issuance
    - O&M responsibility of DPP IdP

- **Drawbacks**
  - Federation Trust Agreements more complex
    - Between Vendor DPP IdP and Agency RPs
  - Special APIs needed to provide Vendor access to Agency PIV Repository
  - Creates spaghetti connections between Agencies and Vendors if DPPs are implemented widely
Model #2 – Potential Scenario in Federal Government

Agency 1 PIV IDMS
Agency 2 PIV IDMS
Agency 3 PIV IDMS
Agency 4 PIV IDMS
Agency 5 PIV IDMS
Agency 6 PIV IDMS

API
API
API
API
API

DPP IdP 1
DPP IdP 2
DPP IdP 3
DPP IdP 4
Model #3: Federal Trust Broker (FTB)

- FTB acts as Trusted Intermediary and Vetting Agent
  - Between Agency PIV IDMS to Vendor DPP IdPs

- Agency X Setup to use FTB:
  - Selects an approved Vendor as their DPP IdP
  - Agrees to PUSH PIV Account bulk data to FTB periodically
  - Establishes Identity Federation Trust Agreement
    - Between Agency X Relying Parties and FTB
Model #3: DPP Issuance

1. Request DPP and Authenticate with PIV Certificate

2. Confirm User A PIV Account Status

3. FTB checks PIV account status

4. Generate DPP Key Pair

5. Submit new DPP KeyPub for User A

0. PIV account summary periodic bulk PUSH

Common API To FTB

Agency X
PIV IDMS

DPP IdP

FTB

User A from Agency X

Relying Party

Agency X

PIV IDMS
Model #3: DPP Authentication

0. IDMS sends PIV account summary periodically using bulk PUSH

1. User Authenticates using DPP

2. IdP validates DPP

3. IdP sends Assertion to FTB

4. FTB checks PIV account status

5. FTB sends assertion to Relying Party

6. Relying Party provides Services to User

User A from Agency X (with DPP)

DPP IdP

KeyPriv

FTB

IDMS

Agency X

PIV IDMS

Agency X

Relying Party
FTB will cut cost by reducing the number of agencies building API solutions for their IdP to access their PIV account status.

FTB will allow for agencies to switch to any IdP for derived-credentials.
Model #3: Benefits/Considerations

- **Benefits**
  - Agency outsources DPP Implementation and Operations
  - Vendor IdPs deal with a single entity (FTB) and a *Common API*
  - Agencies establish Trust Agreement with a single (Federal) entity

- **Considerations**
  - Common API has to be developed and maintained
  - FTB has be highly scalable and high performance
Derived PIV Passkeys (DPP) – Summary

- Combines the strengths of PIV and FIDO2/Passkey
  - Inherits High assurance identity proofing process from PIV
  - Inherits Lifecycle management processes from PIV
  - Strong, Multi-factor, Phishing Resistant Authenticator
  - Widely supported on IT Platforms and Browsers
  - User-friendly Interfaces
  - Privacy preserving use of biometrics as a 2\textsuperscript{nd} factor

- Benefits for Agency Users
  - Easy to use
  - Reduces need to carry PIV Cards
  - Passwordless Reduces Help Desk Calls and Cost
  - Broad support on IT platforms and browsers

- Multiple Models of Implementation with Pros and Cons
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Thank you.